

## Message Text

SECRET

PAGE 01 DJIBOU 00211 211551Z  
ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W  
-----107663 211554Z /47

O R 210400Z FEB 78  
FM AMEMBASSY DJIBOUTI  
TO SECSTATE WASHDC IMMEDIATE 668  
INFO AMEMBASSY ADDIS ABABA  
AMEMBASSY BONN  
AMEMBASSY CAIRO  
AMEMBASSY JIDDA  
AMEMBASSY KHARTOUM  
AMEMBASSY KUWAIT  
AMEMBASSY LAGOS  
AMEMBASSY LONDON  
AMEMBASSY LIBREVILLE  
AMEMBASSY MOGADISCIO  
AMEMBASSY NEWDELHI  
AMEMBASSY OTTAWA  
AMEMBASSY PARIS  
AMEMBASSY ROME  
AMEMBASSY TEHRAN  
USMISSION USUN NY  
AMEMBASSY NAIROBI  
AMEMBASSY PORT LOUIS  
AMEMBASSY TRIPOLI

S E C R E T DJIBOUTI 211

EXDIS

E.O. 11652: GDS  
TAGS: PDEV, PORT, UNSC, ET, SO  
SUBJ: SECURITY COUNCIL ACTION ON HORN

REF: STATE 042000

SECRET

SECRET

PAGE 02 DJIBOU 00211 211551Z

1. GENERAL DISCUSSION OF PROPOSED SECURITY COUNCIL ACTION,  
PLACING EMPHASIS ON OUR GOALS IN SUCH AN INITIATIVE,  
MADE WITH PRESIDENT HASSAN GOULED ON 18 FEBRUARY. DJIBOUTI  
PRESIDENT APPRECIATIVE OF BRIEFING BUT SCEPTICAL THAT DESIRED  
RESULTS WILL FLOW FROM SUCH ACTION. THE PRESIDENT IS UNABLE  
DISGUISE HIS DISAPPOINTMENT THAT U.S. AND OTHER WESTERN STATES  
HAVE BEEN SO COLD TO SOMALI REQUESTS FOR ARMS AND DIPLOMATIC

SUPPORT TO SECURE SOMALI GAINS IN OGADEN. ALL THINGS CONSIDERED, PRESIDENT HASSAN GOULED IS AN ETHNIC SOMALI AND CANNOT ABSTRACT HIMSELF FROM THE DREAM HE HAD SEVERAL MONTHS AGO OF UNITING ALL ISSAS (SOMALI SUB-ETHNIC UNIT) UNDER PERHAPS THE DJIBOUTI FLAG. MORE ON THIS SEPARATELY.

2. THE CHARGE ATTEMPTED PLACE PRESENT INITIATIVE IN CONTEXT U.S. AFRICAN POLICY, NOTING OUR CONCERNS MAINTAIN TERRITORIAL INTEGRITY BOTH SIDES AND PREVENT ESCALATION SOVIET/CUBAN ETC. INFLUENCES IN ETHIOPIA AND ELSEWHERE. THE PRESIDENT WAS UNSWAYED BY ANY SUCH ARGUMENTS AND REPEATED FREQUENTLY THAT ONLY TASK NOW WAS TO HAVE CEASE FIRE IN PLACE AND NEGOTIATIONS. THE PRESIDENT WARNED THAT THE U.S. IS VIEWED IN WEAK LIGHT BECAUSE WE INSISTED ON NEGOTIATIONS RATHER THAN SENDING IN ARMS AS THE SOVIETS. THE CHARGE HAS HEARD THE IDENTICAL LINE FROM LOCAL SOMALI AMBASSADOR BY NO COINCIDENCE.

3. UNFORTUNATELY, FOREIGN MINISTER ABDALLAH KAMIL (ALSO PRIME MINISTER AND DEFENSE MINISTER) LEFT TOWN THE NIGHT BEFORE TO ATTEND ARAB LEAGUE MEETING IN TRIPOLI, HE HAS BEEN MORE ACCESSIBLE THAN PRESIDENT ON SUCH MATTERS, AND CHARGE BELIEVES THAT HE IS LIKELY TO BE HELPFUL. IT IS UNLIKELY THAT PRESIDENT GOULED WILL PROVIDE MUCH ASSISTANCE IN THIS MATTER SO CRITICAL FOR HIS COUNTRY.  
CLARKE

SECRET

NNN

## Message Attributes

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**Current Classification:** UNCLASSIFIED  
**Concepts:** DISPUTE SETTLEMENT, UNGA RESOLUTIONS  
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**Copy:** SINGLE  
**Draft Date:** 21 feb 1978  
**Decaption Date:** 20 Mar 2014  
**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
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**Review Markings:**  
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